

Message Text

LIMITED OFFICIAL USE

PAGE 01 TOKYO 14703 01 OF 02 151003Z
ACTION EA-12

INFO OCT-01 EUR-12 ISO-00 CIAE-00 DODE-00 PM-05 H-01
INR-10 L-03 NSAE-00 NSC-05 PA-01 SP-02 SS-15
ICA-11 TRSE-00 OMB-01 ACDA-12 EB-08 /099 W
-----096503 151016Z /10

R 150949Z AUG 78
FM AMEMBASSY TOKYO
TO SECSTATE WASHDC 0391
INFO USLO PEKING
AMEMBASSY TAIPEI
AMCONSUL HONG KONG
AMEMBASSY SEOUL
AMEMBASSY MOSCOW
AMEMBASSY JAKARTA
AMEMBASSY KUALA LUMPUR
AMEMBASSY SINGAPORE
AMEMBASSY MANILA
AMEMBASSY BANGKOK
AMEMBASSY WELLINGTON
AMEMBASSY CANBERRA
AMEMBASSY PARIS
AMEMBASSY LONDON
CINCPAC HONOLULU HI

LIMITED OFFICIAL USE SECTION 01 OF 02 TOKYO 14703

CINCPAC ALSO FOR POLAD

E.O. 11652: NA
TAGS: JA, CH
SUBJECT: PFT: JAPANESE REACTION TO TREATY SIGNING

1. SUMMARY: AUG 12 SIGNING OF JAPAN-CHINA PEACE AND
FRIENDSHIP TREATY (PFT) RECEIVED VIRTUALLY UNANIMOUS
APPLAUSE FROM JAPANESE MEDIA AND POLITICAL AND BUSINESS
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 TOKYO 14703 01 OF 02 151003Z

CIRCLES. CONSENSUS OF COMMENTARY IS THAT CONCLUSION OF
LONG-PENDING TREATY NEGOTIATIONS WAS DIPLOMATIC SUCCESS
FOR GOJ WHICH HAS ENHANCED JAPAN'S DIPLOMATIC FLEXIBILITY
AS WELL AS PM FUKUDA'S DOMESTIC POLITICAL POSITION.
FAVORABLE REACTION IS TEMPERED BY WIDESPREAD EXPECTATION
OF AT LEAST MINOR FORMS OF SOVIET RETALIATION AND SOME
CONCERN THAT TREATY COULD DRAW JAPAN IN ANTI-SOVIET AXIS

WITH US AND CHINA, THUS COMPROMISING JAPAN'S "OMNI-DIRECTIONAL" DIPLOMACY DESPITE CAREFUL NEGOTIATION OF "ANTI-HEGEMONY" ISSUE. FOLLOWING MASSIVE COVERAGE OF FINAL NEGOTIATIONS, TREATY SIGNING CEREMONY AND PRESS CONFERENCES SURROUNDING THEM, PRESS ATTENTION IS NOW TURNING TO IMPACT OF PFT SIGNING ON UPCOMING CALENDAR OF DOMESTIC POLITICAL EVENTS. END SUMMARY.

2. SUCCESSFUL CONCLUSION OF PFT NEGOTIATIONS WAS WELCOMED BY ALL POLITICAL PARTIES EXCEPT JCP (WHICH INDICATED IT WOULD RESERVE JUDGMENT UNTIL DIET DEBATE REVEALED WHETHER GOJ WOULD BE DRAWN INTO "CHINESE LINE" IN ASIA) AND BY SENIOR BUSINESS LEADERS, WHO EXPRESSED HOPE PFT WOULD LEAD TO EXPANDED ECONOMIC INTERCHANGE. LIKE OTHER NON-COMMUNIST PARTIES, JSP, FOR EXAMPLE, ADVOCATED QUICK RATIFICATION, GOING ON TO URGE GOJ TO IMPROVE JAPAN-SOVIET RELATIONS, PROMOTE UNIFICATION OF KOREA AND BROADEN COOPERATIVE RELATIONS WITH ASIAN NATIONS, INCLUDING ASEAN. SIGNIFICANTLY, NO PUBLIC DISSENT WAS VOICED BY PRO-TAIWAN DIETMEN OR OTHER PFT FOOT-DRAGGERS WITHIN LDP. FOLLOWING REPORT ON VICE PREMIER TENG'S STATEMENTS TO SONODA RE SENKAKUS AND SINO-SOVIET ALLIANCE TREATY, LDP EXECUTIVE COUNCIL CHAIRMAN NAKASONE, WHO HAD CONTINUED TO DISPLAY HARDLINE POSTURE ON THESE ISSUES UP TO END OF NEGOTIATIONS, INDICATED HE WAS SATISFIED WITH TREATY. GIVEN THIS SITUATION, CONSENSUS IS THAT EXTRA-LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 TOKYO 14703 01 OF 02 151003Z

ORDINARY DIET EXPECTED TO BE CONVENED IN LATTER HALF OF SEPTEMBER WILL APPROVE RATIFICATION QUICKLY AND SMOOTHLY PERMITTING TENG TO VISIT JAPAN IN OCTOBER AS AGREED FOR EXCHANGE OF INSTRUMENTS OF RATIFICATION.

3. EDITORIAL REACTION IN MAJOR DAILIES, MOST OF WHICH HAVE TIRELESSLY PROMOTED PFT FOR PAST SIX MONTHS, WAS PREDICTABLY LAUDATORY. ASAHI CLAIMED THAT NEGOTIATIONS REPRESENTED SUBSTANTIAL ACHIEVEMENT FOR JAPANESE DIPLOMACY, JAPANESE SIDE HAVING SUCCEEDED IN INCORPORATING VIRTUALLY INTACT ITS THIRD-COUNTRY CLAUSE INTO THE TREATY AND HAVING ALSO ACHIEVED AT LEAST TACIT CHINESE ASSURANCES VIS-AVIS CHINESE-SOVIET TREATY OF ALLIANCE AND SENKAKU ISLANDS. BOTH ASAHI AND MAINICHI SAW DECLARATION BY ASIA'S TWO MAJOR POWERS TO FORSWEAR HEGEMONY AS REASSURING TO SMALLER ASIAN NATIONS WHICH STILL HARBORED SUPICIONS ABOUT CHINESE AND JAPANESE AMBITIONS IN REGION. AT SAME TIME, MAJOR PAPERS ALSO SAID THAT WITH TREATY SIGNED, NEXT TASK FOR GOJ WOULD BE CONCRETE MEASURES TO CONVINCE SOVIET UNION THAT PFT WAS NOT DIRECTED AGAINST MOSCOW. PAPERS ALSO WARNED THAT CONCLUSION OF TREATY, AND SWIFT US STATEMENT

CONGRATULATING SIGNATORIES, WOULD BE VIEWED BY MANY AS FIRST STEPS TOWARD SOME KIND OF US-JAPAN-PRC MILITARY ALLIANCE DIRECTED AT CONTAINING GROWING SOVIET MILITARY POWER IN ASIA, AND URGED GOJ TO MAINTAIN "OMNI-DIRECTIONAL PEACE DIPLOMACY" RATHER THAN BECOME EMBROILED IN BALANCE OF POWER STRATEGIES OF BIG POWERS. COMMUNIST PARTY ORGAN AKAHATA, REFLECTING CONTINUED DISPUTE BETWEEN JCP AND PEKING, SAID CONTENTS OF TREATY WOULD GIVE THE IMPRESSION THAT JAPAN WAS AT "BECK AND CALL" OF CHINA, AND SAID THAT JCP WOULD DEMAND THOROUGH-GOING DEBATE OVER IMPLICATIONS OF HEGEMONY CLAUSE AND SENKAKU ISSUE

LIMITED OFFICIAL USE

NNN

LIMITED OFFICIAL USE

PAGE 01 TOKYO 14703 02 OF 02 151010Z
ACTION EA-12

INFO OCT-01 EUR-12 ISO-00 CIAE-00 DODE-00 PM-05 H-01
INR-10 L-03 NSAE-00 NSC-05 PA-01 SP-02 SS-15
ICA-11 TRSE-00 OMB-01 ACDA-12 EB-08 /099 W
-----096564 151014Z /10

R 150949Z AUG 78
FM AMEMBASSY TOKYO
TO SECSTATE WASHDC 0392
INFO USLO PEKING
AMEMBASSY TAIPEI
AMCONSUL HONG KONG
AMEMBASSY SEOUL
AMEMBASSY MOSCOW
AMEMBASSY JAKARTA
AMEMBASSY KUALA LUMPUR
AMEMBASSY SINGAPORE
AMEMBASSY MANILA
AMEMBASSY BANGKOK
AMEMBASSY WELLINGTON
AMEMBASSY CANBERRA
AMEMBASSY PARIS
AMEMBASSY LONDON
CINCPAC HONOLULU HI

LIMITED OFFICIAL USE SECTION 02 OF 02 TOKYO 14703

CINCPAC ALSO FOR POLAD

AT NEXT DIET SESSION.

4. NON-EDITORIAL PRESS COMMENTARY HAS ALSO PORTRAYED FINAL NEGOTIATIONS AS DIPLOMATIC SUCCESS FOR JAPAN, WITH CHINESE COMPROMISING ON "ANTI-HEGEMONY" ISSUE IN FACE OF FIRM GOJ MAINTENANCE OF "OMNI-DIRECTIONAL" DIPLOMATIC POSITION. CHINESE COMPROMISE IS ATTRIBUTED LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 TOKYO 14703 02 OF 02 151010Z

LARGELY TO DESIRE FOR JAPANESE COOPERATION IN ECONOMIC MODERNIZATION AND CONSIDERATION THAT SELF-DENIAL OF "HEGEMONISTIC" INTENTIONS COULD HELP CHINA'S OWN RELATIONS WITH ASIAN NATIONS. FUKUDA'S CAUTIOUS APPROACH TO PFT NEGOTIATIONS IS GIVEN CREDIT NOT ONLY FOR INDUCING CHINESE COMPROMISE BUT ALSO FOR PERMITTING CONCLUSION OF TREATY WITHOUT OPEN DISSENT FROM LDP HAWKS.

5. PRESS HAS GIVEN PROMINENT COVERAGE TO EXPECTED BLASTS AT TREATY BY SOVIETS AND TAIWANESE AS WELL AS TO GENERALLY FAVORABLE REACTIONS BY ASIAN NATIONS OTHER THAN VIETNAM. MOST PAPERS GAVE STRAIGHT COVERAGE TO US STATEMENT, NOTING ONLY PARENTHETICALLY ITS PREMATURE RELEASE. ONLY ASAHI BELABORED THIS INCIDENT, ASSERTING THAT SUCH A MISTAKE REFLECTED US NONCHALANCE REGARDING THE TREATY.

6. PRESS HAS REVEALED WIDESPREAD EXPECTATION THAT SOVIETS WILL DISPLAY DISPLEASURE IN SOME CONCRETE WAY BUT LITTLE CONCERN THAT PROBLEMS WOULD BE SERIOUS. IN ADDITION TO POSSIBLE DIFFICULTIES ON FISHERIES AND OTHER HARRASSMENTS, THERE IS SPECULATION THAT ABSENCE OF SOVIET AMBASSADOR MIGHT BE PROLONGED (POLYANSKY REPORTEDLY TOOK INORDINATELY LARGE AMOUNT OF LUGGAGE WITH HIM WHEN HE RETURNED TO MOSCOW IN MID-JULY). IN RESPONSE TO QUESTIONS, JDA SPOKESMAN SAID PFT WAS NOT EXPECTED TO AFFECT MILITARY SITUATION IN NORTHEAST ASIA. ALTHOUGH GOJ OFFICIALS HAD EARLIER SUGGESTED POSSIBILITY OF SENDING SPECIAL ENVOY TO EXPLAIN TREATY TO MOSCOW, SONODA INDICATED TO PRESS ON HIS RETURN FROM PEKING THAT GOJ WOULD UTILIZE NORMAL DIPLOMATIC CHANNELS FOR BRIEFING SOVIETS AS WELL AS OTHER ASIAN NATIONS.

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 TOKYO 14703 02 OF 02 151010Z

7. WITH REGARD TO DOMESTIC POLITICAL IMPLICATIONS, ALL OBSERVERS AGREE THAT SMOOTH CONCLUSION OF PFT NEGOTIATIONS HAS STRENGTHENED FUKUDA'S HAND IN HIS BID FOR REELECTION IN DECEMBER AS LDP PRESIDENT (AND PRIME MINISTER). IN

FACE OF ALMOST EXULTANT MOOD OF FUKUDA CAMP, PRESS POR-
TRAYS FOLLOWERS OF PUTATIVE CHALLENGER LDP SECGEN OHIRA AS
HAVING BEEN REDUCED TO ARGUING SOMEWHAT LAMELY THAT PFT
SIGNING WAS SIMPLY NATURAL CULMINATION OF NORMALIZATION
EFFORT BEGUN BY TANAKA WITH OHIRA AS FONMIN. PRESS IS
FULL OF SPECULATION THAT FUKUDA, WITH SUCCESSFUL PFT
NEGOTIATION BEHIND HIM, WILL DISSOLVE DIET AND CALL
ELECTIONS AT SOME STAGE DURING UPCOMING EXTRAORDINARY
SESSION IN EFFORT TO ASSURE REELECTION AS PARTY PRESIDENT.
WHILE FUKUDA AND THOSE CLOSE TO HIM REMAIN PUBLICLY QUIET
ON THIS SUBJECT, THEY ENCOURAGE SUCH TALK PRIVATELY, AND
IT IS BOUND TO REMAIN A MAJOR OBJECT OF PRESS ATTENTION
AS DISCUSSIONS PROCEED WITHIN LDP AND WITH OPPOSITION
ON TIMING AND LENGTH OF EXTRAORDINARY DIET SESSION WHICH
WILL CONSIDER SUPPLEMENTARY BUDGET AS WELL AS PFT RATIFI-
CATION. MANSFIELD

LIMITED OFFICIAL USE

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: TREATY SIGNATURE, PEACE
Control Number: n/a
Copy: SINGLE
Draft Date: 15 aug 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978TOKYO14703
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Expiration:
Film Number: D780333-0358
Format: TEL
From: TOKYO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780861/aaaabzdq.tel
Line Count: 240
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: af07f762-c288-dd11-92da-001cc4696bcc
Office: ACTION EA
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 06 may 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 1732405
Secure: OPEN
Status: NATIVE
Subject: PFT: JAPANESE REACTION TO TREATY SIGNING
TAGS: PEPR, JA, CH
To: STATE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/af07f762-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014